

NOTICE IS HEREBY GIVEN THAT AN EXTRAORDINARY MEETING OF THE GORE DISTRICT COUNCIL WILL BE HELD IN THE COUNCIL CHAMBERS, 29 CIVIC AVENUE, GORE, ON WEDNESDAY 25 JANUARY 2012, AT 3 pm

**Stephen Parry
CHIEF EXECUTIVE**

16 January 2012

A G E N D A

1. REPRESENTATION REVIEW – CONSIDERATION OF SUBMISSIONS RECEIVED TO COUNCIL'S PROPOSAL

EXTRAORDINARY COUNCIL MEETING

WEDNESDAY 25 JANUARY 2012

1. REPRESENTATION REVIEW – CONSIDERATION OF SUBMISSIONS RECEIVED TO COUNCIL'S PROPOSAL

(Memo from Chief Executive – 16.01.12)

The Council's representation proposal passed at a meeting on 2 November 2011 was publicly notified in accordance with section 19M of the Local Electoral Act 2001. Four submissions were received by the due date of 16 December 2011.

- ✦ The submissions (copies attached) reflect a desire to retain the status quo as far as legally possible.

The Council's proposal has been predicated on the basis of an incorrect interpretation of the District's estimated population. One of the reasons behind my incorrect interpretation was that the Department of Statistics is not renowned as being optimistic in its population projections for the Gore District. Indeed the population is predicted to decrease to 10,320 by 2031 according to the baseline analysis conducted as part of the economic impact assessment associated with the proposed District Growth Strategy.

The good news however is that the District's population is currently estimated to be 12,300 and that based on this estimate, only fine tuning needs to occur to ward boundaries to preserve existing electoral arrangements. Set out below is a revised table depicting the correct estimated population within each ward of the District and the minimum and maximum population per elected member ratios that need to be maintained to ensure fair representation is achieved.

Ward	Number of Elected Members	Estimated Resident Population as at 30 June 2010	Ratio Population: Elected Member
Gore	5	7610	1522:1
Kaiwera-Waimumu	1	1740	1740:1
Mataura	1	1520	1520:1
Waikaka	1	1410	1410:1

Note: Total Estimated Population of District = 12,300
Number of Councillors elected by ward = 8

On a + or – 10% range: highest possible ratio: 1691
lowest possible ratio: 1384

On the basis that the status quo is the preferred option, the most expedient course of action would be to expand the Waikaka ward in order that it incorporates an additional minimum of 50 extra people to allow the Kaiwera–Waimumu ward to reduce by a similar amount and thus be within the maximum population to elected member ratio of 1691:1. I have enclosed two maps depicting the boundary between Kaiwera and Waimumu wards together with the meshblocks that lie either side of the boundary. The ward boundary is coloured blue while the mesh block boundaries are notated in orange. The population within each mesh block is specified underneath the meshblock number.

Another alternative to achieve the required result would be to have a straight out amalgamation of the two rural wards. While this would be simple to effect, it would be a departure from the status quo which is the preference of those who have submitted to the Council's proposal.

RECOMMENDATION

THAT following the consideration of submissions received, the Council amend its representation proposal on the basis that the current electoral sub-division of the Gore District will continue, subject to an expansion of the Waikaka ward and a corresponding reduction of the Kaiwera-Waimumu ward to bring about fair representation in accordance with section 19(V) of the Local Electoral Act 2001.

PETITION

To the Mayor and Councillors
Gore District Council
GORE

Submission on the Council Representation Proposal

Objection re: Meshblock 3052400

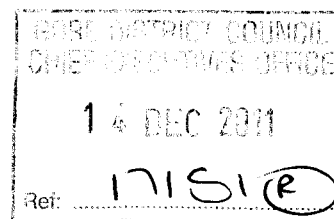
The residents of Meshblock 3052400 respectfully wish to ask the Council to reconsider the proposed representation review.

We the undersigned who reside and /or farm in Terry Road, Gore, wish to register our objection to the proposed removal of Meshblock 3052400 from the Kaiwera-Waimumu Ward and the subsequent incorporation into the Gore Ward.

We do not believe our needs or interests would be best served by incorporation into the Gore Ward, as we are rural people with a totally different lifestyle and distinct requirements.

We make the following points---

- *We are clearly rural. We may be part of the Gore District, but are definitely not urban.
- *Like any other rural persons we may go to the town of Gore, but we live outside the town.
- *We would be a minority within the Gore Ward and are concerned our needs would not be heard.
- *We do not partake of the services supplied to the town of Gore, e.g. water supply, rubbish collection or sewerage.
- *We have a serious concern that by inclusion in the Gore Ward our rating will be applied from an urban perspective.
- *We are rural with differing needs to the urban majority.
- *We feel this proposal is contrary to the intent of the structure established by the Local Government Commission in 2007 in that it does not "reflect recognised communities of interest and provide effective and fair










representation." We refer to Memo from the Chief Executive 21.10.11 article 5.3 (a), (b) and (c).

*The Estimated Residential Population as at June 2010 is just that---an estimate.

The alternative of amalgamation of the Kaiwera-Waimumu Ward with the Waikaka Ward is more acceptable, certainly because of the similar rural values and nature of our circumstances.

Lastly, to quote from your review paper, "this judgement is totally unpalatable to us."

If as a Council you choose to proceed with this proposal, we will be obliged to appeal to the Local Government Commission.

Name	Address	Signature
Aileen Schroder	339 Terry Road Gore	
George Williams	256 Terry Rd No 4 RD Gore	
DEBBIE HAWDAY	221 TERRY RD RD4 GORE	
Dave Halliday	221 Terry Rd RD4 Gore	
Michelle Barclase	131 Terry Rd RD4 Gore	
Shaun Lawlor	194 Broughton St. (Landowner Terry Rd)	S. W. Lawlor
Martina Lawlor	198 Broughton Str. (Landowner Terry Rd)	M. Lawlor
Karen Broome	273 Terry Rd, Gore	K. Broome
Auriol Nicholson	360 Terry Rd Gore	
Thelma Williams	256 Terry Rd Gore	J.M. Williams
Derek Keenan	128 Kakapo St (landowner Terry Rd)	
Ann MacLennan	128 Kakapo St (landowner Terry Rd)	A MacLennan
W. T. Nicholson	360 Terry Rd	W T Nichol
WARREN Thomas Nicholson		

RECEIVED
 14 DEC 2011
 BY: 17155 (K)
 CEO

Submission to Gore District Council Representation Review (Nov 2011)

I believe that a huge error has occurred in the Gore District Council's calculation of the estimated total population of 11,550 for the Gore District. The total estimated resident population at 30th June 2010 – was 740 Maori plus 11,550 general which equals' total resident population of 12,300. The resident Maori population has been left out of the Council review.

I am at a loss to understand how the CEO and senior Councillors did not pick up a 6.6% loss of 820 persons since the last review in 2007. This should have raised alarm-bells, as such a loss would not have been good for the district.

However the CEO's report to Councillors regarding the background to the current electoral structure of the Gore District was lacking, in that the Commission's table was not included in his report. This should have alerted some councillors and staff that the drop in the total population was substantial and further inspection and clarification was required.

34. In order to retain 11 councillors, the Commission determines that three councillors are to be elected at large and eight by wards. The relationship between the Commission's decisions on the basis of election, the number boundaries of wards, the number of councillors per ward, and the requirements of section 19V(2) is illustrated in the following table:

Wards	Population*	No. of Councillors per ward	Population per councillor	Deviation from district average population per councillor	Percentage deviation from district average population per councillor
Waikaka	1,430	1	1,430	-116.25	-7.52
Kaiwera-Waimumu	1,640	1	1,640	+93.75	+6.06
Gore	7,690	5	1,538	-8.25	-0.53
Mataura	1,610	1	1,610	+63.75	+4.12
TOTALS	12,370	8	1,546.25		

*These figures are rounded 2005 population estimates provided by the Government Statistician

When I became curious at the CEO's 11,550 resident population number, I requested from him details of how the estimated population was arrived at. This was his reply.

"In response I can advise that the estimated population numbers used in the representation review were supplied by Statistics New Zealand.

Section 19X of the Local Electoral Act provides that the population to be used in a representation review shall be the "ordinary resident population" from the most recent census or a recent estimate of population assessed by the Government Statistician.

Please find enclosed the population certificate supplied by the Government Statistician which formed the basis upon which the Council's representation review was conducted." (Certificate attached)

I added up the Maori and General population and the total population came to 12,290 rounded up to 12,300. I then sought confirmation from the Government population statistician, who replied:

"At 30 June 2010, the estimated resident population of Gore District was 12,300.

In the population certificate you forwarded, the estimated resident population of the district has been broken down by Maori electoral population (740) and General electoral population (11,550). All of these figures have been independently rounded, and this is why the Maori and General electoral population estimates do not sum exactly to 12,300.

It may also be relevant to mention that Statistics NZ has just released some updated subnational population estimates (with '30 June 2011' as a reference date). At 30 June 2011, the estimated resident population of Gore District was 12,300 (i.e. the same as the 2010 estimate)."

I asked The CEO of the Local Government Commission the following:

"Attached is the population certificate for the Gore District Representation Review. Would you please confirm if the basis of the population review is Maori (740) plus General (11,550) with a total of 12,290 that determines Councillor Representation?" His reply:

"I'm assuming that Gore District will not be having Maori wards. If that is the case councillor representation would be determined on total population. Its relevance is achieving an equitable number of members for each ward."

The information I have received from Statistics NZ and the CEO of the Local Government Commission confirms the estimated resident population of 12,300. I SUBMIT that the recommendations of the Gore District Council Representation Review 2 November 2011 be overturned as inaccurate information has been supplied to the community by the Gore District Council.

When one works through the actual totals for each of the four Wards the Waikaka Ward is under-represented and Kaiwera / Waimumu is over represented. It maybe that some of the Kaiwera / Waimumu Ward meshblocks could be moved into the Waikaka Ward.

The Gore and Mataura Wards are adequately represented as almost 90% of the 740 Maori live in the two urban Wards.

Statistics	2011	No Crns	Pop Per Councillor	+ 10%		-10%
Waikaka	1410	1	1410	141	1551	1269
Kaiwera/Waimumu	1740	1	1740	174	1914	1566
Mataura	1520	1	1520	152	1672	1368
Gore	7610	5	1522	152.2	1674.2	1369.8
	12280	8	1535	153.5	1688.5	1381.5
Rounded up to	12300	8	1537.5	153.8	1,691.3	1,383.8

Sally McIntyre
1 Wallis Lane, Gore
14th November 2011

POPULATION CERTIFICATE
LOCAL ELECTORAL AMENDMENT ACT 2002

SCHEDULE 1A (7):

I hereby certify that under Schedule 1A (7) of the Local Electoral Amendment Act 2002, the estimated resident Māori and general electoral populations for wards in Gore District at 30 June 2010, are as set out below:

Estimated Resident Māori and General Electoral Populations
For wards in Gore District
At 30 June 2010

Ward	Māori	General
Waikaka Ward	40	1,370
Kaiwera-Waimumu Ward	40	1,700
Gore Ward	400	7,210
Mataura Ward	240	1,280
Gore District	740	11,550

Source: Statistics New Zealand

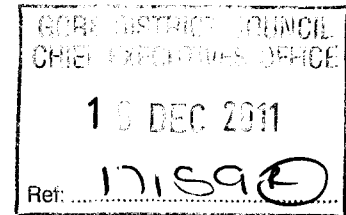
Notes:

- (1) For each area, the Māori electoral population at 30 June 2010 is derived by applying a ratio to the estimated resident Māori descent population at 30 June 2010; this ratio is attained by dividing the number of people of Māori descent who are on the Māori electoral roll by the number of people of Māori descent who are either on the general or Māori electoral roll. The general electoral population is calculated as the difference between the estimated resident population and the Māori electoral population.
- (2) Boundaries at 1 January 2011.
- (3) Figures in this table have been rounded as follows:
 - (i) populations of less than 10,000 are rounded to the nearest 10;
 - (ii) populations of 10,000 or greater, but less than 20,000 are rounded to the nearest 50;
 - (iii) populations of 20,000 or greater are rounded to the nearest 100.
- (4) Due to independent calculation of electoral populations at specific geographic levels, figures may not sum to the stated total.


Geoff Bascand
Government Statistician

28 July 2011

SUBMISSION



To: Gore District Council

From: Federated Farmers, Eastern Southland branch

Subject: Representation Review

Date: 16 December 2011

Contact: **ANDREW MORRISON**
FEDERATED FARMERS EASTERN SOUTHLAND
Federated Farmers of New Zealand
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Summary of submission

Federated Farmers Eastern Southland branch represents the particular interests of Eastern Southland members of Federated Farmers.

We support the submission from Federated Farmers New Zealand, and from individual members in the District.

In addition to these submissions, Federated Farmers Eastern Southland branch sees the representation review as an opportunity to think strategically about the future of Gore District, and instigate a discussion with communities in West Otago and Northern Southland with a view to expanding the boundaries of the District into these naturally connected areas.

Suitability of current District boundaries

As we have discussed with Council in the past, the Eastern Southland branch of Federated Farmers is committed to supporting the growth of Gore District, in all aspects. As a component of this support for the District we encourage Council to continue to investigate ways of expanding the geographical boundaries of Gore District.

This is particularly important given the current trend for amalgamation of local government and Gore District's status as a relatively small rural council. In short, the future of Gore District could be a case of adapt, or perish.

We believe that Gore District should be expanded to include Northern Southland and West Otago, as additional wards, if consultation with these communities identifies this as a preferred option.

We believe the inclusion of these areas within the Gore District is appropriate for three key reasons. The first is that in order to achieve an equitable funding of Council infrastructure and facilities from those who use them, the boundaries of the District should include, as much as possible, those who use the District's infrastructure, and those who use the towns

within the District as a hub for services. Importantly the Gore District serves as an education centre, particularly for those of high school age, and offers legal and accounting services for this wider rural area.

In this respect, Gore serves as the primary service point for a majority of people in West Otago, and in Northern Southland. At present the current territorial boundaries are drawn in such a way that these communities pay rates to Clutha and Southland Districts, and use the facilities and infrastructure of Gore District, funded by the Gore ratepayer.

Secondly, the boundaries of the Gore District should also look to incorporate the natural catchments of the Waipahi and Pomahaka catchments, and the Mataura catchment. These river catchments form a natural focus for rural community development and it is important from a planning perspective that the people that identify with those catchments have consistency and certainty as to how they interact with territorial authorities in the plans that have an effect on them.

Thirdly, we believe there is a common rural community of interest between the current Gore District, and rural areas of Northern Southland, and in West Otago at least as far as Clinton.

However, we recognise it is important that those in the West Otago and Northern Southland areas have the opportunity to express their opinions on any proposed expansion of the Gore District. Nonetheless we believe this is a discussion that has to be instigated, and a reasoned proposal should be developed to explain the importance of these changes to the District's boundaries.

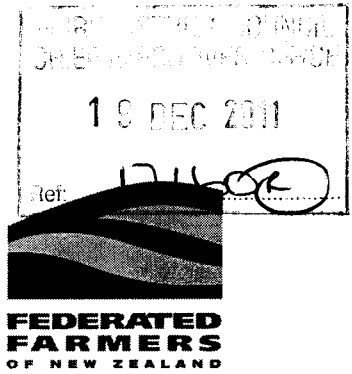
Recommendations:

Federated Farmers Eastern Southland branch asks Council to commit to a long term strategy of identifying the common communities of interest between the current Gore District and those in West Otago and Northern Southland.

That Gore District Council advocate for these defined communities to be formally recognised through an expansion of the Gore District, after consultation with those communities affected.

SUBMISSION

TELEPHONE 0800 327 646 | WEBSITE WWW.FEDFARM.ORG.NZ



To: Gore District Council
From: David Cooper
Subject: Representation Review
Date: 16 December 2011

Contact: **DAVID COOPER**
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Key recommendations

Federated Farmers and our members in Gore District recommend the continuation of the current *number of wards* and *number of Councillors* in the Gore District.

However, in the Representation review report the District population is listed as 11,550. In actuality the population is 12,300. This is a significant error and materially affects the justification for changes to the ward boundaries as outlined in the current proposal.

Based on the revised population information, and the subsequent impacts on relative ward population, Council should

- revise the representation review report to update the population figures to include the 740 estimated Maori residents as per the Gore District Population certificate from Statistics New Zealand, to state the total population of 12,300
- update the proposed representation review report appropriately
- propose an expansion of the boundaries of the Waikaka ward and a reduction of the boundaries of the Kaiwera-Waimumu ward to ensure relative ward population remains in the required +/-10 population limits for each ward.

Number of Councillors and wards in Gore District

As part of this submission, Federated Farmers canvassed the opinions of our members in the Gore District. There were no significant concerns raised with the current representative wards in the District, and no specific communities of interest deemed to deserve specific representation.

In general, there has been no concern expressed by our members in regards to the current wards and boundaries of which the Gore District is comprised, the number of Councillors electable by each ward, the existing size of the Council, or the selection of three Councillors at large.

In particular we agree with the report's findings that "most of the issues that come before the Gore District Council which pertain to the rural area tend to be pan-rural and not focussed on any one of the two wards".¹

We therefore recommend, in general, that the working party look to continue the suitability of the status quo in terms of structural representation, namely a total of eleven councillors, with one each elected from the Mataura, Waikaka and Kaiwera-Waimumu Wards, five elected from the Gore ward, and three Councillors and the Mayor elected at large.

Recommendation:

Federated Farmers recommends the continuation of the current number of wards and number of Councillors in the Gore District.

We have identified no specific communities of interest in the District that deserve specific representation.

In general, the current ward system offers reasonable representation of the rural population of the Gore District.

Proposed Ward boundary changes

Federated Farmers has been contacted by another submitter, Sally McIntyre, who has highlighted an error in the calculation of the District population in the Gore District Representation review report ('the report') presented to 2 November Council meeting (pages 2,3).

This error appears to be in regards to the population basis upon which the report's ward calculations have been made. It appears that the population basis in the report has mistakenly excluded those estimated to be of Maori descent in the Gore District from the total population, instead including only those in the District listed as "general". Please see **Appendix 1: Gore District Population certificate from Statistics New Zealand.**

This error has been used as the basis for enlarging the Gore and Mataura wards as set out in the report. The current proposal calls for Meshblock 3052400, located to the west of the Gore Ward, to be included within the Gore Ward, and Meshblock 3053400, located to the west of the Mataura Ward to be included in the Mataura Ward. These expansions are justified as a requirement under Section 19(V) of the local Electoral Act, as outlined in the report.

¹ Gore District Representation review - Report presented to 2 November Council meeting, p.5

The error in calculating the total population of the District has provided false justification for the expansion of the Gore and Mataura wards. Instead, as noted by Mrs McIntyre, the ward population counts should also incorporate those estimated to be of Maori descent. Once those of Maori descent are included in the calculation, the actual population of Gore District is 12,300, not 11,550 as stated in the report.

As the incidence of those estimated to be of Maori descent falls unevenly across the District, the inclusion of those estimated to be of Maori descent materially changes the population in each of the wards. Please see Table 1: Revised population by ward.

Statistics New Zealand's latest information² on Subnational Population Estimates: At 30 June 2011 states that the total population of Gore District at 30 June 2010, and the provisional population count for June 30 2011, both stand at 12,300.

Table 1: Revised population by ward

Ward	Number of elected members	Estimated Resident Population as at 30 June 2010	Ratio Population: Elected Member
Gore	5	7610	1522:1
Kaiwera-Waimumu	1	1740	1740:1
Mataura	1	1520	1520:1
Waikaka	1	1410	1410:1

At a revised total District population of 12,300, the population per councillor elected through the ward system is 1,538.

This sets the +/-10 population limits for each ward at between 1,384 at the lower limit, and 1,692 at the upper limit.

Based on these calculations, the current Kaiwera-Waimumu ward at 1,740 residents, is over the upper population limit of 1,692. In contrast, the Waikaka ward population at 1,410 is nearing the lower population limit of 1,384. Any boundary revisions as a result of the review of representation should be to expand the boundaries of the Waikaka ward and reduce the boundaries of the Kaiwera-Waimumu ward appropriately.

Recommendations:

Based on the revised population information, and the subsequent impacts on relative ward population, Council should

- **revise the representation review report to update the population figures to include the 740 estimated Maori residents as per the Gore District Population certificate from Statistics New Zealand, to state the total population of 12,300**
- **update the proposed representation review report appropriately**
- **propose an expansion of the boundaries of the Waikaka ward and a reduction of the boundaries of the Kaiwera-Waimumu ward to ensure relative ward population remains in the required +/-10 population limits for each ward.**

² Available at

http://www.stats.govt.nz/browse_for_stats/population/estimates_and_projections/SubnationalPopulationEstimates_HOTPJun11.aspx

Appendix 1: Gore District Population certificate from Statistics New Zealand

**Estimated Resident Māori and General Electoral Populations
For wards in Gore District
At 30 June 2010**

Ward	Māori	General
Waikaka Ward	40	1,370
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Source: Statistics New Zealand